

Auditing to build public confidence



2014-15 PFMA

CONSOLIDATED general report on national and provincial audit outcomes

## Our reputation promise/mission

The Auditor-General of South Africa has a constitutional mandate and, as the Supreme Audit Institution (SAI) of South Africa, exists to strengthen our country's democracy by enabling oversight, accountability and governance in the public sector through auditing, thereby building public confidence.



## CONSOLIDATED

general report on national and provincial audit outcomes

PFMA 2014-15

The information and insights presented in this flagship publication are aimed at empowering oversight structures and executive leaders to focus on those issues that will result in reliable financial statements, credible reporting on service delivery and compliance with key legislation.

This publication also captures the commitments that leaders have made to improve audit outcomes.

I wish to thank the audit teams from my office and the audit firms that assisted in auditing national and provincial government, for their diligent efforts towards fulfilling our constitutional mandate and the manner in which they continue to strengthen cooperation with the leadership of government.

Audilier-General

Kimi Makwetu **Auditor-General** 



## **OVERVIEW**



47 departments and 84 public entities achieved clean audit status (Section 2)



The departments of education, health and public works still require the most attention (Section 2)

81% financially unqualified audit opinions, some by correcting material misstatements identified during the audit process (Section 3.1)



Material non-compliance with legislation by 300 auditees; some of which could lead to financial loss (Section 3.2)



Supply chain management is improving, but remains the largest contributor to irregular expenditure of R25,7 billion (Section 3.2.1)

Reduction in irregular, fruitless and wasteful expenditure and unauthorised expenditure (Section 3.2.1-3.2.3)



Financial health of auditees is deteriorating (Section 3.3)

Weaknesses in the management of grants (Section 3.4)

Steady progress towards improving the reliability and usefulness of annual performance reports (Section 4.1) Human resource management is improving but instability or vacancies in key positions remained high (Section 5.1)

Inadequate consequences for poor performance and transgressions (Section 5.1)



Management of consultants require attention (Section 5.2)

Leadership, audit action plans, daily and monthly reconciliations require improvement (Section 6.1)



Information technology controls are showing a slight improvement (Section 6.2)

Auditees and key role players are slow to respond to recommendations (Section 6.3)



Improvement in audit outcomes is only possible through improved assurance by key role players (Section 7)



Weaknesses identified in the delivery of key national programmes in the education, health and public sectors (Section 8)

Audit outcomes of ministerial portfolios and commitments made for improvement (Section 9)

## Contents

CLEAN AUDITS 2014-15		7	SECTION 4: MANAGEMENT OF SERVICE DELIVERY REPORTING		79	
FOREWORD  SECTION 1: EXECUTIVE SUMMARY		20	4.1	Annual performance reports	80	
			4.2	Recommendations	83	
		25	SECTION 5: RESOURCE MANAGEMENT		85	
	SECTION 2: OVERVIEW OF					
AUDIT OUTCOMES  SECTION 3: FINANCIAL MANAGEMENT		45	5.1 5.2	Human resource management  Effective use of consultants by departments	86 91	
		57		ION 6: GOVERNANCE CONTROLS	93	
	3.1	Financial statements	58	6.1	Status of internal controls	94
	3.2	Compliance with legislation	64	6.2	Information technology controls	98
	3.2.1	Weaknesses in supply chain managen as a cause of irregular expenditure	nent 66	6.3 Summary of root causes	102	
	3.2.2	Fruitless and wasteful expenditure	71	SECT	ION 7: INITIATIVES AND	
	3.2.3	Unauthorised expenditure	71	IMPACT OF KEY ROLE PLAYERS		
	3.2.4	Recommendations	72		AUDIT OUTCOMES	105
	3.3	Financial health	74			, 00
	3.4	Management of grants	77		ION 8: SECTOR	
				OUTCOMES		119
				8.1	Health sector	121
				8.2	Education sector	128
				8.3	Infrastructure – health and education	144
				8.4	Human settlements sector	151
				8.5	Public works sector	156

<b>SECTI</b>	ON 9: AUDIT OUTCOMES OF		Vote 29 Energy	276
INDIV	IDUAL PORTFOLIOS	161	Vote 30 Environmental affairs	280
Vote 1 Vote 2 Vote 3	The Presidency Parliament of the Republic of South Africa Cooperative governance and traditional affairs	162 166 170	Vote 31 Human settlements  Vote 32 Mineral resources  Vote 33 Rural development and land reform  Vote 34 Science and technology	284 288 292 296
Vote 4 Vote 5 Vote 7 Vote 9 Vote 10 Vote 11 Vote 12	Home affairs International relations and cooperation Public works Government communications and information systems Finance (National Treasury) Public enterprises Public service and administration	176 180 184 190 192 196 202	Vote 35 Tourism  Vote 36 Trade and industry  Vote 37 Transport  Vote 39 Planning, monitoring and evaluation  Vote 42 Water and sanitation  Vote 43 Women	300 304 310 316 320 324
Vote 13	Statistics South Africa Arts and culture	206 210	ANNEXURES	329
Vote 15 Vote 16 Vote 17 Vote 18	Health Higher education and training	216 220 224 234	GLOSSARY OF TERMS, ACRONYMS AND ABBREVIATIONS	389
Vote 19 Vote 20 Vote 21 Vote 22 Vote 24	Social development Sport and recreation Correctional services Defence and military veterans Justice and constitutional development	238 242 246 250 254		
Vote 25 Vote 26 Vote 27 Vote 28	Agriculture, forestry and fisheries	260 264 268 272		