FRAUD AND LACK OF CONSEQUENCES

NON-COMPLIANCE WITH LEGISLATION ON IMPLEMENTING CONSEQUENCES



Most common findings were the following:

- Irregular expenditure identified in previous year was not investigated at 125 municipalities (54%)
- Fruitless and wasteful expenditure identified in previous year was not investigated at 117 municipalities (50%)
- Unauthorised expenditure identified in previous year was not investigated at 108 municipalities (46%)

MECHANISMS TO DEAL WITH LACK OF CONSEQUENCES



Inadequate mechanisms for reporting and investigating transgressions and possible fraud at 105 municipalities (45%) Most common findings were the following:



Disciplinary board not established at 51 municipalities (22%)

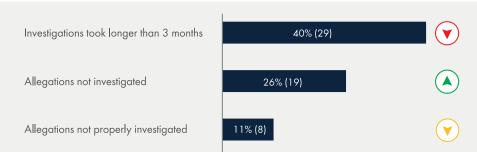


Lack of proper record keeping at 43 municipalities (18%)



No policies on investigating allegations and disciplinary procedures at 42 municipalities (18%)

INADEQUATE FOLLOW-UP OF ALLEGATIONS OF FINANCIAL AND SUPPLY CHAIN MANAGEMENT MISCONDUCT AND FRAUD – TESTED AT 72 MUNICIPALITIES



CONTRIBUTE TO

AND



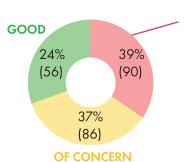
Unauthorised, irregular and fruitless and wasteful expenditure (UIFW) not followed up and dealt with – refer to section on UIFW



Supply chain management (SCM) findings we reported to management for investigation not followed up - refer to section on SCM







INTERVENTION REQUIRED

This means the municipality:

- is in a vulnerable financial position and might be unable to continue operating and/or
- operating and/or
 received a disclaimed or adverse
 opinion, which means the financial
 statements were not reliable enough
 for analysis

VULNERABLE FINANCIAL POSITION

31% (72) 31% (71)



Fruitless and wasteful expenditure of almost **R1 billion** incurred in current year by those in vulnerable financial position

201*7*-18



2016-17

SUSTAINABILITY INDICATORS

NET CURRENT LIABILITY POSITION

39% (76) 40% (78)



DEFICIT (expenditure exceeded revenue)

34% (67) 29% (57)



Consolidated deficit of R5,8 billion

Major contributors from:

- Free State R1,3 billion (22%)
- Limpopo R1,25 billion (22%)
- Mpumalanga R1,16 billion (20%)

81% (54) of municipalities with deficits also incurred unauthorised expenditure of R5,29 billion

CREDITORS GREATER THAN AVAILABLE CASH AT YEAR-END

53% (104) 52% (101)



Total creditors: **R48,5 billion**Cash available at year-end: **R37,3 billion**

Highest percentages incurred by: Matjhabeng (FS) - 146 206% Kai !Garib (NC) - 72 855% Nala (FS) - 20 379%

CURRENT LIABILITIES GREATER THAN 10% OF FOLLOWING YEAR'S BUDGETED RESOURCES

94% (185)

-

CREDITOR PAYMENTS

CREDITOR-PAYMENT PERIOD > 30 DAYS

87% (170) 86% (168)



CREDITOR-PAYMENT PERIOD > 90 DAYS

47% (92) 44% (86)





AVERAGE CREDITOR-PAYMENT PERIOD

174 DAYS 151 DAYS



ESKOM ARREARS*

R18,26 billion outstanding as at 30 June 2018 with R9,12 billion in arrears #

RO,85 billion was not aged by municipalities

WATER BOARDS ARREARS*

R9,05 billion outstanding as at 30 June 2018 with R5,85 billion in arrears #

R1,73 billion was not aged by municipalities

* These amounts have been taken from municipalities' financial statements, some of which are misstated

REVENUE MANAGEMENT INDICATORS

MORE THAN 10% OF DEBT IRRECOVERABLE

> 91% (178) 92% (180)



DEBT-COLLECTION PERIOD > 90 DAYS

55% (107) 55% (107)





169 DAYS 188 DAYS





PROVINCIAL VIEW

	C	OVERALL ASSESSMENT*							
PROVINCE	GOOD	OF CONCERN	INTERVENTION REQUIRED		VULNERA FINANCIAL PC				
Eastern Cape	24% (9)	39% (15)	37% (14)	V	32% (12)	V			
Free State	0% (0)	0% (0)	100% (14)		100% (14)				
Gauteng	20% (2)	30% (3)	50% (5)	V	50% (5)	V			
KwaZulu-Natal	23% (12)	58% (30)	19% (10)	V	13% (7)				
Limpopo	12% (3)	64% (16)	24% (6)	V	12% (3)	V			
Mpumalanga	16% (3)	47% (9)	37% (7)	V	26% (5)	V			
Northern Cape	8% (2)	23% (6)	69% (18)	V	62% (16)	V			
North West	5% (1)	20% (4)	75% (15)	V	45% (9)				
Western Cape	86% (24)	10% (3)	4% (1)		4% (1)	A			
Total	24% (56)	37% (86)	39% (90)	V	31% (72)				

^{*}Including municipalities with disclaimed/adverse opinions

			INDICATORS	*			
PROVINCE	CREDITOR PAY > 30 DA		MORE THAN 1 DEBT IRRECOV		DEFICIT		
Eastern Cape	82% (27)		100% (33)	V	27% (9)		
Free State	100% (12)		100% (12)		75% (9)		
Gauteng	90% (9)		100% (10)	V	40% (4)		
KwaZulu-Natal	89% (42)	V	96% (45)	A	17% (8)	V	
Limpopo	86% (18)	A	90% (19)		52% (11)	V	
Mpumalanga	81% (13)	A	88% (14)	>	44% (7)	V	
Northern Cape	95% (21)		77% (17)	(A)	59% (13)	A	
North West	100% (7)	V	71% (5)	>	43% (3)	V	
Western Cape	75% (21)	V	82% (23)		11% (3)	V	
Total	87% (170)	V	91% (178)		34% (67)	V	

^{*}Excluding municipalities with disclaimed/adverse opinions

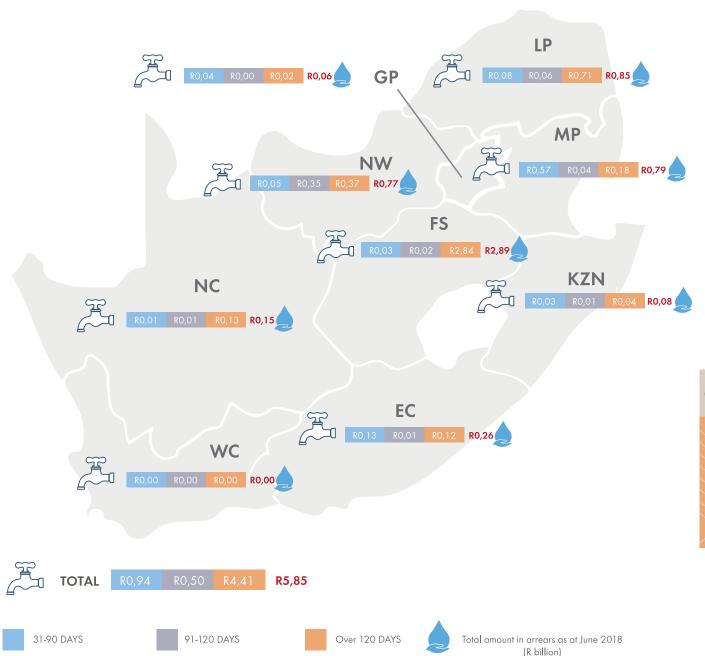


Top 3 contributors to outstanding amount in arrears (R billion)

MUNICIPALITY	31 - 90 DAYS	91 - 120 DAYS	OVER 120 DAYS	AMOUNT IN ARREARS AS AT JUNE 2018
Emalahleni (MP)	RO,08	RO,01	R1,78	R1,87
Matjhabeng (FS)	RO,07	RO,03	R1,74	R1,84
Ngwathe (FS)	RO	RO,01	RO,91	RO,92

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IMPACT OF FINANCIAL HEALTH ON PAYMENT OF UTILITIES - WATER BOARDS



Top 3 contributors to outstanding amount in arrears (R billion)

MUNICIPALITY	31 – 90 DAYS	91 - 120 DAYS	OVER 120 DAYS	AMOUNT IN ARREARS AS AT JUNE 2018
Matjhabeng (FS)	RO,01	RO	R2,29	R2,30
Mopani District (LP)	RO,07	R0,06	RO,71	RO,84
Msukaligwa (MP)	RO,49	RO	RO	RO,49





INFRASTRUCTURE DEVELOPMENT AND MAINTENANCE



MANAGEMENT OF INFRASTRUCTURE GRANTS – compliance with Division of Revenue Act slighty regressed to 81%

FUNDING	MUNICIPAL INFRASTRUCTURE GRANT (MIG) 196 municipalities	PUBLIC TRANSPORT NETWORK GRANT (PTNG)	URBAN SETTLEMENTS DEVELOPMENT GRANT (USDG) 7 metros	REGIONAL BULK INFRASTRUCTURE GRANT (RBIG)	* WATER SERVICES INFRASTRUCTURE GRANT (WSIG) 73 municipalities
Available to spend (percentage of funds spent)	R14,27 billion (95%)	R5,64 billion (84%)	R10,53 billion (98%)	R2,17 billion (86%)	R2,96 billion (86%)
Underspending by more than 10%	38 municipalities (19%)	6 municipalities (60%)	None (A)	10 municipalities (36%)	27 municipalities (37%)
Used for intended purpose	184 of the 193 municipalities tested (95%)	10 municipalities (100%)	6 metros (86%)	23 of the 24 municipalities tested (96%)	66 of the 67 municipalities tested (99%)
FINDINGS (per audited project funded by grant)	MUNICIPAL INFRASTRUCTURE GRANT (MIG) 407 projects	PUBLIC TRANSPORT NETWORK GRANT (PTNG)	URBAN SETTLEMENTS DEVELOPMENT GRANT (USDG) 25 projects	REGIONAL BULK INFRASTRUCTURE GRANT (RBIG)	* WATER SERVICES INFRASTRUCTURE GRANT (WSIG) 96 projects
Planned completion date for project not achieved and/or project stage of completion not assessed	27%	38%	28%	24%	28%
Project stage of completion assessed by municipality incorrect	3%	None	None 🛕	9%	4%
Supply chain management findings	24%	15%	None (A)	21%	33%
Projects not correctly accounted for in financial statements	6%	None >	None (A	18%	13%

 $^{^{\}star}$ We did not report on RBIG and WSIG in previous year

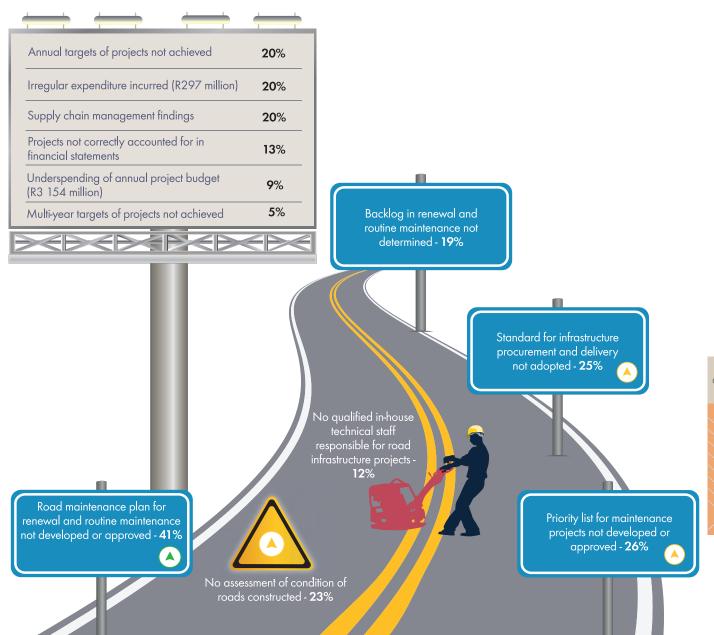




ROAD INFRASTRUCTURE - 177 municipalities responsible for road infrastructure

Project-related findings – 186 projects audited

Findings on maintenance of road infrastructure







WATER INFRASTRUCTURE AND EXTENT OF WATER LOSSES - 122 municipalities responsible for water infrastructure

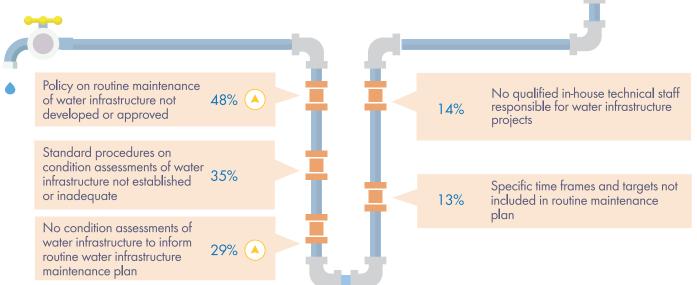
Project-related findings - 104 projects audited



FINDINGS

	Projects with findings
Annual targets of projects not achieved	29%
Underspending of annual project budget (R343 million)	29%
Supply chain management findings	28%
Irregular expenditure incurred (R747 million)	23%
Underspending of total project budget (multi-year) (R438 million)	16%
Multi-year targets of projects not achieved	14%
Projects not correctly accounted for in financial statements	13%

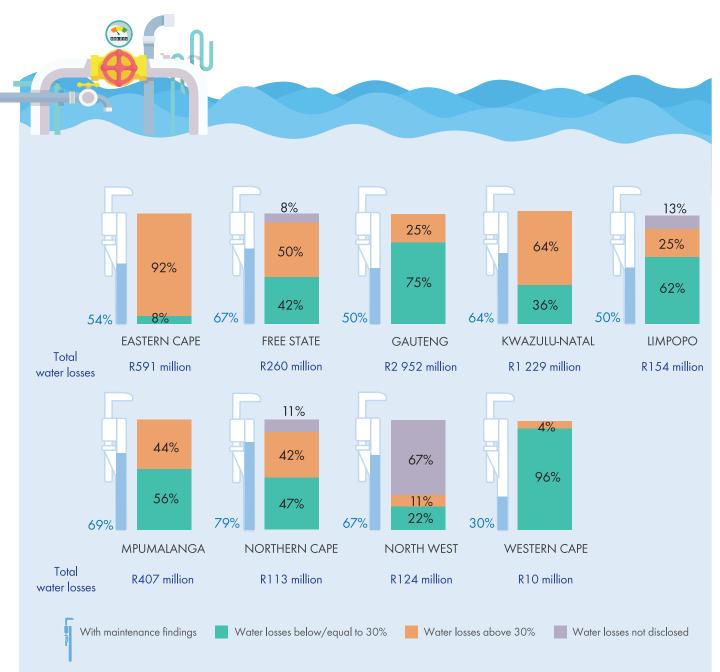
Findings on maintenance of water infrastructure





Maintenance weaknesses and water losses









SANITATION INFRASTRUCTURE – 122 municipalities responsible for sanitation infrastructure

Project-related findings – 96 projects audited

FINDINGS	Projects with findings
Annual targets of projects not achieved	39%
Irregular expenditure incurred (R1 241 million)	32%
Supply chain management findings	31%
Multi-year targets of projects not achieved	16%
Underspending of annual project budget (R152 million)	15%
Projects not correctly accounted for in financial statements	11%
Underspending of total project budget (multi-year) (R255 million)	10%



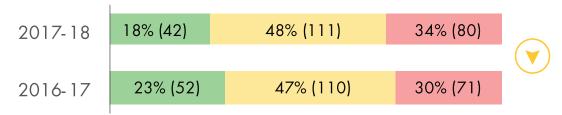
					-
Policy on routine maintenance of sanitation infrastructure not developed or approved	49%	ŧ	Ħ	19%	Backlog in provision of sanitation services not determined
Standard procedures on condition assessments of sanitation infrastructure not established or inadequate	34%	#	₽	12%	No qualified in-house technical staff responsible for sanitation infrastructure projects
No condition assessments of sanitation infrastructure to inform sanitation infrastructure maintenance plan	31%		<u> </u>		illiusii ociore projecis





INTERNAL CONTROL

OVERALL STATUS OF INTERNAL CONTROL



DRIVERS OF INTERNAL CONTROL

MOVEMENT

Leadership	20% (46)	44% (103)	36% (84)	V
Financial and performance management	14% (32)	43% (101)	43% (100)	•
Governance	27% (62)	44% (104)	29% (67)	V

Good internal control is the key to ensuring that municipalities deliver on their priorities in an effective, efficient and economical manner

It will also ensure that municipalities produce quality financial statements and performance reports, and comply with applicable legislation

BASIC CONTROLS

MOVEMENT



5 of the 7 basic controls should receive specific attention to improve and sustain audit outcomes

Refer to human resource (HR) management section for HR controls and information technology (IT) controls section for IT governance controls

PROGRESS MADE IN IMPROVING DRIVERS OF INTERNAL CONTROL

Province	Leadership	Financial and performance management	Governance
Eastern Cape	V	V	(A)
Free State	▼	V	▼
Gauteng	▼	(V)	▼
KwaZulu-Natal	▼	V	▼
Limpopo	(A)	<u> </u>	(A)
Mpumalanga	(A)	(V)	▼
Northern Cape	▼	▼	(A)
North West	▼	(V)	V
Western Cape	▼	(▼
Total	V	V	V





HUMAN RESOURCE (HR) MANAGEMENT

OVERALL (>) 21%

SENIOR MANAGEMENT (A) 25%

FINANCE UNITS (A) 17%

Resourcing of 46% (108) of the finance units assessed as either concerning or requiring intervention

KEY POSITIONS - VACANCIES, STABILITY AND ACHIEVEMENT OF COMPETENCY REQUIREMENTS

MUNICIPAL MANAGER

VACANCIES 18% (43) (A)

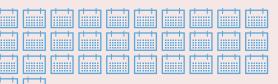
VACANT for less than 6 months - 4% (10)

VACANT for 6 months or more - 14% (33)

STABILITY

32 months (Average number of months in position)





MET COMPETENCY REQUIREMENTS 92% (175)

Did not meet minimum requirements - 5% (9)

Minimum competencies not assessed/ limitations - 3% (6)

CHIEF FINANCIAL OFFICER

VACANCIES 22% (51) (A)

VACANT for less than 6 months - 6% (15) *ŎŎŎŎŎŎŎŎŎŎŎŎŎŎŎŎŎŎŎŎŎ*Ŏ

VACANT for 6 months or more - 16% (36)

37 months (Average number of months in position) STABILITY







MET COMPETENCY REQUIREMENTS 93% (170)

Did not meet minimum requirements - 4% (7)

Minimum competencies not assessed/ limitations - 3% (5)

STABILITY* IN KEY POSITIONS PRODUCED BETTER AUDIT OUTCOMES

MUNICIPAL MANAGER

*Average number of months in position







CHIEF FINANCIAL OFFICER

*Average number of months in position









Unqualified with no findings











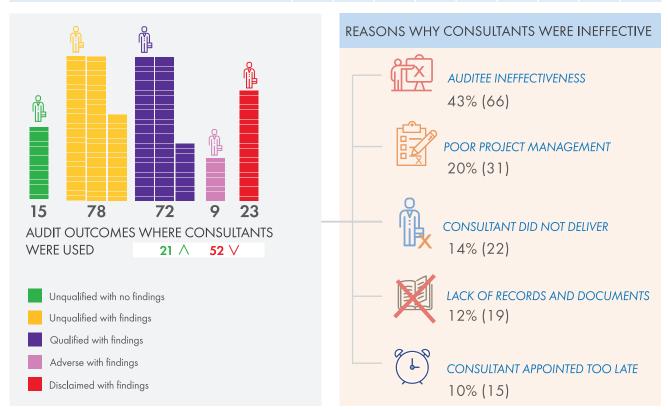
EFFECTIVE USE OF CONSULTANTS

Local government spent an estimated R3 479 million on consultancy services in 2017-18

FINANCIAL REPORTING SERVICES

197 municipalities used consultants for financial reporting services at a cost of **R907 million** (2016-17: R760 million)

Province	EC	FS	GP	KZN	LP	MP	NC	NW	WC
Cost (R million)	166	50	91	95	177	134	40	124	30



66% (153) of the financial statements submitted for auditing included material misstatements in the areas in which consultants did work

Province	EC	FS	GP	KZN	LP	MP	NC	NW	WC
Financial statements submitted with material misstatements in areas in which consultants did work	26	10	4	24	21	13	21	21	13

23% (43) of the municipalities did not follow proper procurement procedures when appointing consultants, resulting in irregular expenditure of R181 million

Consultants at 9% (4) of these municipalities were appointed through a contract secured by another municipality without following the prescribed process

ALL SERVICES

224 municipalities used consultants for a variety of services – at **67%**, significant management weaknesses were identified in the following areas:





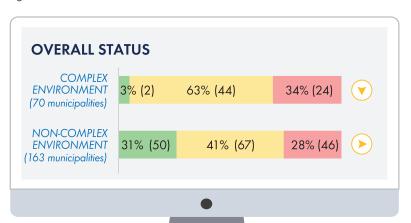




INFORMATION TECHNOLOGY (IT) CONTROLS



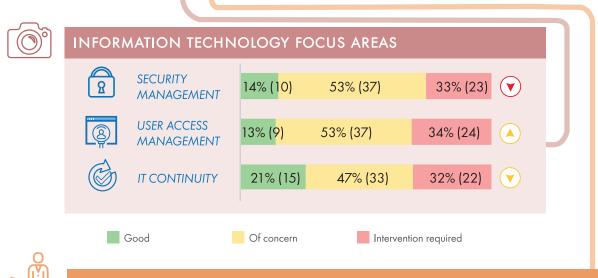
An inherent part of the control environment at municipalities is the status of their IT controls. IT controls ensure the confidentiality, integrity and availability of state information; enable service delivery; and promote security in local government.



Municipalities with a **complex IT environment** have sophisticated hardware (e.g. more than one server and operating system) and software (e.g. customised applications); employ advanced technologies and transact online; and rely heavily on IT controls for financial and performance information

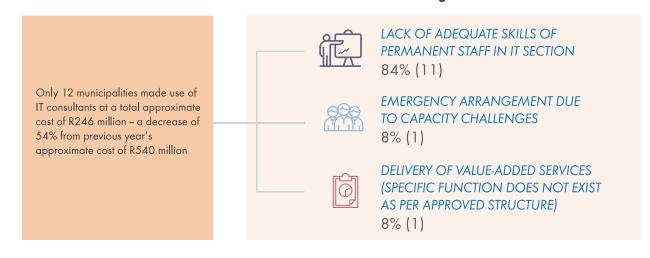
Municipalities with a non-complex IT environment use less sophisticated hardware and software (i.e. commercial off-the-shelf infrastructure and applications), while key controls over financial and performance information do not overly rely on IT

COMPLEX ENVIRONMENT



USE OF INFORMATION TECHNOLOGY CONSULTANTS

Reasons for using IT consultants







MUNICIPAL STANDARD CHART OF ACCOUNTS (mSCOA) - IMPLEMENTATION

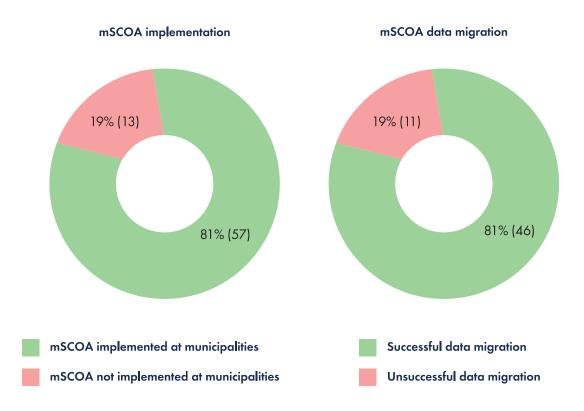
MSCOA NOT YET IMPLEMENTED AT SOME MUNICIPALITIES DESPITE BEING GIVEN FOUR YEARS TO DO SO

The Municipal Regulations on Standard Chart of Accounts were gazetted on 22 April 2014, with an effective date of 1 July 2017 (thus from the 2017-18 financial year). By this date, mSCOA had still not been implemented at all municipalities, including three of the metros (City of Tshwane, Nelson Mandela Bay and City of Johannesburg). At some municipalities, the implementation of mSCOA resulted in the late submission of financial statements and/or material misstatements in the submitted financial statements.

The reasons for not implementing mSCOA included a lack of money to start implementation, a failure to use internal audit units for support from a project assurance perspective, the complexity of some systems as well as capacity and skills constraints.

The data migration as part of mSCOA implementation was not always successful due to, amongst others, challenges with regard to data cleansing and data mapping processes. Significant differences were also identified at some municipalities with regard to the completeness, accuracy and occurrence of the migrated data.

COMPLEX INFORMATION TECHNOLOGY SYSTEMS









SUPPORT TO LOCAL GOVERNMENT BY DEPARTMENTS OF COOPERATIVE GOVERNANCE

MEDIUM-TERM STRATEGIC FRAMEWORK'S OUTCOME 9: A RESPONSIVE, ACCOUNTABLE, EFFECTIVE AND EFFICIENT DEVELOPMENTAL LOCAL GOVERNMENT SYSTEM

The Department of Cooperative Governance, its provincial counterparts and the Municipal Infrastructure Support Agent have a monitoring and supporting role to play in achieving outcome 9, as defined in sub-outcomes 1 to 4. The information in this section deals with sub-outcomes 1, 3 and 4 as well as the back-to-basics programme.

SUB-OUTCOME 1: MEMBERS OF SOCIETY HAVE SUSTAINABLE AND RELIABLE ACCESS TO BASIC SERVICES

Role: Support municipalities to establish a municipal asset management system

- Municipal Infrastructure Support Agent purchased asset management software during 2015-16 at a cost of R34 million and provided training to over 150 municipalities – it is used by only 28 municipalities
- 73 municipalities responsible for infrastructure assets do not use any asset management system

PROVINCE	EASTERN CAPE	FREE STATE	GAUTENG	KWAZULU- NATAL	LIMPOPO	mpumalanga	NORTHERN CAPE	NORTH WEST	WESTERN CAPE
Municipalities not using municipal asset management system	55% (21)	36% (5)	0% (0)	12% (6)	44% (11)	37% (7)	46% (12)	43% (9)	7% (2)

SUB-OUTCOME 3: DEMOCRATIC, WELL-GOVERNED AND EFFECTIVE MUNICIPAL INSTITUTIONS CAPABLE OF CARRYING OUT THEIR DEVELOPMENT MANDATE AS PER THE CONSTITUTION

Role: Support the output of 'putting people first' through public participation at ward level

- The Department of Cooperative Governance did not achieve its target of developing 4 392 ward committee operational plans in collaboration with provincial cooperative governance departments and municipalities we could not obtain sufficient audit evidence to support the actual achievement of 2 253 reported in the department's performance report
- Provincial cooperative governance departments were required to plan and report on their role to support municipalities in improving public
 participation using three customised performance indicators Eastern Cape did not report on any of the indicators and KwaZulu-Natal
 excluded one

	PROVINCE										
FINDINGS	EASTERN CAPE	FREE STATE	GAUTENG	KWAZULU- NATAL	L i mpopo	mpumalanga	northern Cape	NORTH WEST	WESTERN CAPE	TOTAL	MOVEMENT
Ward committees not established for each ward	3	1	1	1	0	0	2	1	0	9	(A)
Ward-level improvement plans not submitted for auditing	1	0	0	2	0	1	0	1	0	5	(A)
Ward-level improvement plans not developed	3	3	0	1	0	3	5	5	2	22	(A)
Ward-level improvement plans did not address basic concerns of citizens in ward	0	0	0	1	0	1	0	1	0	3	(A)



SUB-OUTCOME 4: SOUND FINANCIAL AND ADMINISTRATION MANAGEMENT

Role: Support municipalities in resolving long-outstanding debt owed to and by municipalities

The Department of Cooperative Governance achieved its target of 30 municipalities implementing municipal-specific revenue plans by 31 March 2018

Provincial cooperative governance departments were required to plan and report on support with revenue management and debt collection to municipalities:

- Northern Cape did not achieve targeted number of municipalities to support and Limpopo's reported achievement was not reliable
- North West and Free State did not provide support to municipalities on debt collection

Although only a limited number of municipalities could be targeted, the overall aim of these initiatives was to find viable solutions to the problems of low collection, debt over 90 days, and non-payment of creditors by municipalities within 30 days – the initiatives did not achieve the required results, as most municipalities are still paying creditors after 30 days and are not collecting debt as soon as possible

IMPLEMENTATION OF BACK-TO-BASICS (B2B) PROGRAMME

The B2B programme is a key initiative of the Department of Cooperative Governance to strengthen local government by getting the basics right – the department can only monitor the success of the programme's implementation based on the required monthly reporting by municipalities



Slight regression in number of municipalities not reporting on a monthly basis

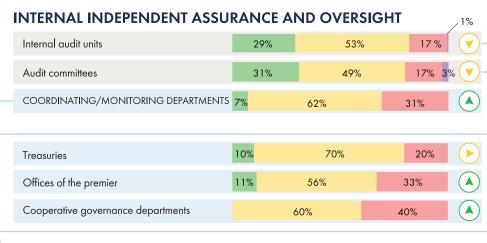
No monthly reporting on B2B

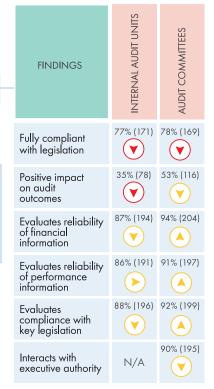
PROVINCE		EASTERN CAPE	FREE STATE	GAUTENG	KWAZULU- NATAL	LIMPOPO	mpumalanga	northern Cape	NORTH WEST	WESTERN CAPE
No monthly reporting on B2B	201 <i>7</i> -18	24% (9)	14% (2)	0% (0)	4% (2)	0% (0)	16% (3)	35% (9)	38% (8)	14% (4)
	2016-17	39% (15)	29% (4)	0% (0)	6% (3)	0% (0)	5% (1)	19% (5)	29% (6)	7% (2)
	Movement	(A)	(A)	>	A	>	V	V	V	V

Overall, the B2B programme has not had the desired impact, as noted from the poor audit outcomes and financial health concerns



Low levels of assurance show a breakdown in a crucial element of the improvement cycle, being the monitoring to ensure that internal controls are adhered to, risks are managed, and outcomes are achieved

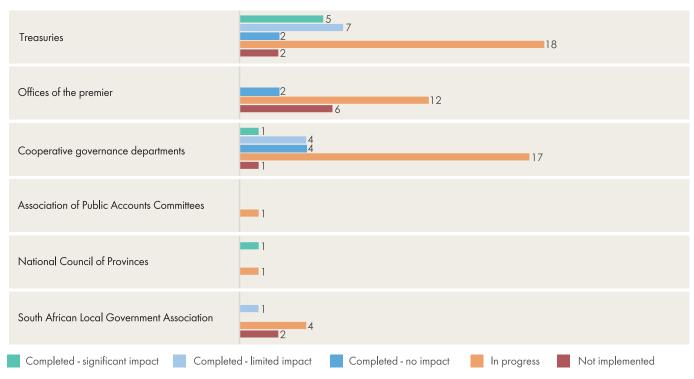




EXTERNAL INDEPENDENT ASSURANCE AND OVERSIGHT

Municipal councils	26% 48%		26%	
Municipal public accounts committees	27%	46%	27%	
Portfolio committees on local government	10%	50%	40%	
Provides assurance Provides some assura	ance Pr	ovides limited/no	assurance N	Jot establisl

STATUS OF COMMITMENTS MADE IN PRIOR YEARS BY NATIONAL AND PROVINCIAL ROLE PLAYERS TO SUPPORT LOCAL GOVERNMENT

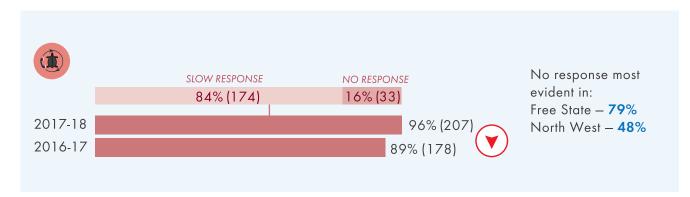




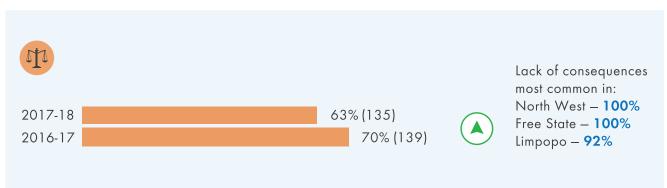
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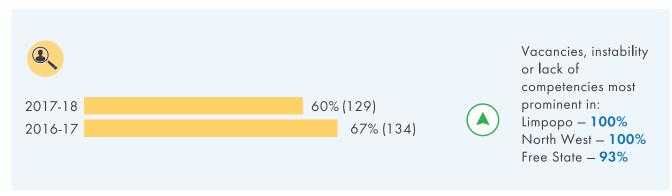
SLOW OR NO RESPONSE IN IMPROVING INTERNAL CONTROLS AND ADDRESSING RISK AREAS



INADEQUATE CONSEQUENCES FOR POOR PERFORMANCE AND TRANSGRESSIONS



INSTABILITY OR VACANCIES IN KEY POSITIONS OR KEY OFFICIALS LACKING APPROPRIATE COMPETENCIES







MFMA



NOTES	

